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Department of State

TELEGRAM

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TO SECSTATE WASHDC IMMEDIATE 7793  
INFO AMEMBASSY ISLAMABAD  
AMEMBASSY ROME  
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UNCLAS SECTION 01 OF 03 GENEVA 05437

ROME FOR FODAG, AID FOR DEPUTY ADMINISTRATOR WHEELER

E.O. 12065:N/A  
TAGS: SREF, UNHCR, PK, EAID  
SUBJ: UNHCR APPEAL FOR AFGHAN REFUGEES IN PAKISTAN

1. TRANSMITTED HEREWITH IS TEXT OF UNHCR APPEAL LETTER  
PRESENTING REVISED 1981 BUDGET OF DOLS 98 MILLION FOR  
PROGRAM OF ASSISTANCE FOR AFGHAN REFUGEES IN PAKISTAN.  
EXCERPTS FROM ACCOMPANYING AIDE MEMOIRE AND BUDGET  
SUMMARY ( INCLUDING STATUS OF OBLIGATIONS ) ARE INCLUDED.  
FULL TEXT OF AIDE MEMOIRE BEING POUCHED DEPARTMENT  
( RP/EME HOGANSON ).

2. UNHCR HAS NOW COMMITTED ITSELF OFFICIALLY TO A  
NEARLY DOUBLED ANNUAL PROGRAM BUDGET, AND HAS INFORMED  
MISSION THAT ALL RPT ALL AVAILABLE FUNDS HAVE BEEN  
OBLIGATED. IN ADDITION TO U.S. CONSIDERATION OF INCREASE  
IN OUR ORIGINAL PLEDGE, UNHCR HAS ALSO ASKED THAT WE  
FIRM UP THE REMAINING "CONDITIONAL" PORTION OF THAT  
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PLEDGE AS SOON AS LEGISLATIVE AUTHORITY EXISTS.

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3. BEGIN TEXT OF APPEAL LETTER DATED JUNE 1, 1981:

I HAVE THE HONOUR TO REFER TO THE SITUATION OF REFUGEES FROM AFGHANISTAN IN PAKISTAN WHO ARE BEING ASSISTED BY UNHCR IN COOPERATION WITH THE GOVERNMENT OF THE ISLAMIC REPUBLIC OF PAKISTAN. THE PROGRAMME OF ASSISTANCE HAS BEEN IN OPERATION SINCE 1979 AND, DUE TO THE GENEROSITY OF THE INTERNATIONAL COMMUNITY, IT HAS BEEN POSSIBLE TO BRING A CONSIDERABLE AMOUNT OF HELP TO THE REFUGEES IN PAKISTAN. I SHOULD LIKE TO PAY TRIBUTE TO THE ISLAMIC REPUBLIC OF PAKISTAN WHICH HAS GIVEN GENEROUS ASYLUM TO THE REFUGEES AND HAS BORNE CONSIDERABLE ASSISTANCE COSTS OUTSIDE THE UNITED NATIONS PROGRAMMES.

IN OCTOBER 1980, THE UNHCR EXECUTIVE COMMITTEE APPROVED AN ALLOCATION FOR ASSISTANCE IN 1981 TO REFUGEES IN PAKISTAN OF SOME DOLS 82 MILLION ON THE BASIS OF THE CASELOAD KNOWN AT THAT TIME. SO FAR, US DOLS 41.8 MILLION HAVE BEEN OBLIGATED AGAINST THE ALLOCATION OF US DOLS 82 MILLION, THE BALANCE OF WHICH HAS NOT YET BEEN FUNDED. WHILE THE NUMBER OF REFUGEES IS NOW FAR IN EXCESS OF THE CASELOAD ON WHICH THE 1981 ASSISTANCE PROGRAMME WAS ORIGINALLY PLANNED.

IN VIEW OF THIS SITUATION AND IN CONJUNCTION WITH THE GOVERNMENT, MY OFFICE HAS REASSESSED THE NEEDS FOR THE CURRENT YEAR'S PROGRAMME. UNHCR AND THE WORLD FOOD PROGRAMME HAVE NOTED THAT THE GOVERNMENT OF PAKISTAN HAS BY NOW REGISTERED MORE THAN TWO MILLION REFUGEES AND THAT THE INFLUX CONTINUES. MOST OF THE REFUGEES ARE LIVING IN THE PROVINCES OF BALUCHISTAN AND NORTH WEST  
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FRONTIER IN TENTED VILLAGES AND UNITED NATIONS ASSISTANCE IS GIVEN TO THOSE REFUGEES. IN THAT PERSPECTIVE, IT HAS BEEN AGREED THAT THE PLANNING CASELOAD BENEFITTING FROM UNITED NATIONS ASSISTANCE SHALL BE THAT OF AN AVERAGE TOTAL OF 1.7 MILLION REFUGEES THROUGHOUT 1981.

IT HAS BECOME NECESSARY TO REVISE THE 1981 REQUIREMENTS FROM THE ORIGINAL LEVEL OF US DOLS 82 MILLION FOR ITEMS OTHER THAN BASIC FOOD TO SOME US DOLS 98 MILLION. BASIC FOOD REQUIREMENTS IN 1981 ARE VALUED AT SOME US DOLS 120

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MILLION. IT IS HOPED THAT WORLD FOOD PROGRAMME WILL BE ABLE TO CONTINUE ITS ACTIVE AND VALUABLE COOPERATION IN MEETING THE BASIC FOOD REQUIREMENTS OF THE REFUGEES.

AGAINST THE REVISED TARGET OF USDOLS 96 MILLION UNHCR HAS AT PRESENT A SHORTFALL OF USDOLS 56.6 MILLION. CONTRIBUTIONS OF BASIC FOOD AGAINST THE 1981 REQUIREMENT OF SOME USDOLS 120 MILLION THROUGH WFP FALL SHORT BY SOME USDOLS 49 MILLION. DETAILS OF THE REVISED PROGRAMME REQUIREMENTS FOR 1981 ARE SHOWN IN THE ATTACHED AIDE-MEMOIRE WHILE DETAILS OF CURRENT EXPENDITURES ARE SHOWN IN THE ANNEX TO THE AIDE MEMOIRE.

THE SITUATIONS OF REFUGEES IN PAKISTAN HAS GROWN WITHIN ONE YEAR AND A HALF TO BECOME THE LARGEST SINGLE REFUGEE SITUATION IN THE WORLD TODAY. IT IS OF FUNDAMENTAL HUMANITARIAN CONCERN AND IMPORTANCE THAT THE REFUGEES BE GIVEN THE HELP THEY NEED. I THEREFORE APPEAL MOST URGENTLY TO YOUR GOVERNMENT TO MAKE CONTRIBUTIONS TO MY OFFICE IN CASH OR IN KIND TO HELP MEET THE URGENT NEEDS OF THE AFGHAN REFUGEES IN PAKISTAN.

END TEXT.

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FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 7794  
INFO AMEMBASSY ISLAMABAD  
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ROME FOR FODAG, AID FOR DEPUTY ADMINISTRATOR WHEELER

4. BEGIN EXCERPTS FROM AIDE MEMOIRE: "HUMANITARIAN  
ASSISTANCE TO REFUGEES IN PAKISTAN"

IN OCTOBER 1980, ON THE BASIS OF THE CASELOAD KNOWN  
AT THE TIME, THE EXECUTIVE COMMITTEE OF THE HIGH  
COMMISSIONER'S PROGRAMME APPROVED AN ALLOCATION FOR 1981  
OF SOME US\$0.62 MILLION TO COVER THE NEEDS OF REFUGEES  
IN PAKISTAN. DUE TO THE CONTINUING INFUX OF REFUGEES  
AND THE CONSIDERABLE IMMEDIATE NEEDS THEY HAVE, IT HAS  
NOW BECOME NECESSARY TO REVIEW THE CURRENT NEEDS AND TO  
INCREASE THE FINANCIAL REQUIREMENT FOR 1981. UNHCR HAS  
TAKEN NOTE OF THE FACT THAT THE GOVERNMENT OF PAKISTAN  
HAS REGISTERED MORE THAN 2 MILLION PERSONS AS REFUGEES  
AT THE PRESENT TIME AND THAT REFUGEES CONTINUE TO ARRIVE  
IN CONSIDERABLE NUMBERS. IT HAS BEEN AGREED BETWEEN THE  
GOVERNMENT OF PAKISTAN, THE WORLD FOOD PROGRAMME AND UNHCR  
THAT UNITED NATIONS ASSISTANCE SHALL BE GIVEN TO THOSE  
REFUGEES WHO ARE RESIDENT IN THE REFUGEE TENTED VILLAGES  
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IN THE PROVINCES OF BALUCHISTAN AND NORTH WEST FRONTIER.  
THERE ARE, HOWEVER, MANY REFUGEES OUTSIDE THE TENTED

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VILLAGES, MANY OF WHOM HAVE DRIFTED TOWARDS URBAN CENTERS TO FIND ASSISTANCE OR EMPLOYMENT. IN THIS PERSPECTIVE, IT HAS BEEN AGREED THAT THE PLANNING CASELOAD FOR UNITED NATIONS ASSISTANCE SHOULD BE THAT OF AN AVERAGE TOTAL OF 1.7 MILLION REFUGEES THROUGHOUT 1981.

FOLLOWING DISCUSSIONS WITH THE GOVERNMENT OF PAKISTAN AND A JOINT REVIEW OF THE SITUATION, THE NON FOOD AND SUPPLEMENTARY FOOD REQUIREMENTS FOR REFUGEES IN PAKISTAN ARE NOW ESTIMATED AT USDOL\$ 97,991,878 INCLUDING PROGRAMME SUPPORT. THE BASIC FOOD REQUIREMENTS FOR 1.7 MILLION REFUGEES IN 1981 ARE ESTIMATED AT 310,250 TONS OF WHEAT, 18,618 TONS OF EDIBLE OIL AND 18,618 TONS OF DRIED SKINNED MILK AT A TOTAL COST OF USDOL\$ 119.75 MILLION BASED ON CURRENT WFP COMMODITY PRICES. TAKING INTO ACCOUNT FOOD CONTRIBUTIONS WHICH HAVE ALREADY ARRIVED IN PAKISTAN, THOSE WHICH ARE DUE TO ARRIVE SOON AND THOSE WHICH ARE PLEDGED BUT FOR WHICH NO DATE OF ARRIVAL HAS YET BEEN DETERMINED, THE AMOUNTS FOR WHICH NEW AND ADDITIONAL CONTRIBUTIONS ARE REQUIRED UNTIL THE END OF 1981 ARE 94,382 TONS OF WHEAT, 10,236 TONS OF EDIBLE OIL AND 8,464 TONS OF DRIED SKINNED MILK TO AN OVERALL VALUE, AT CURRENT WFP PRICES, OF USDOL\$ 49.03 MILLION.

THE GOVERNMENT, IN ADDITION TO THE GENEROUS ASYLUM IT EXTENDS TO THE REFUGEES, PROVIDES CONSIDERABLE ASSISTANCE FROM NON-UNITED NATIONS SOURCES. CASH GRANTS ARE GIVEN TO REFUGEES BY THE GOVERNMENT WHICH ALSO MEETS THE VERY HEAVY COSTS OF THE INLAND TRANSPORT OF REFUGEE SUPPLIES PLUS COMPENSATION COSTS FOR LAND UNCLASSIFIED UNCLASSIFIED

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USAGE BY REFUGEES. IN THIS CONTEXT, THE GOVERNMENT WILL MAKE SPECIFIC BILATERAL PROPOSALS TO THE AID TO PAKISTAN CONSORTIUM MEETING TO BE HELD IN PARIS ON 11 AND 12 JUNE FOR ASSISTANCE TO OFFSET THE CONSIDERABLE COSTS PRESENTLY BORNE BY THE GOVERNMENT. IT IS IMPORTANT TO NOTE THAT THE REQUIREMENTS IDENTIFIED FOR UNITED NATIONS ASSISTANCE IN 1981 ( I.E. USDOL\$ 98 MILLION THROUGH UNHCR AND USDOL\$ 120 MILLION FOR BASIC FOOD THROUGH WFP, TOTALLING SOME USDOL\$ 218 MILLION ) DO NOT IN ANY WAY DUPLICATE THE SPECIFIC PROPOSALS FOR BILATERAL AID UNDER THE CHAPTER OF ASSISTANCE FOR REFUGEES WHICH THE GOVERNMENT

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OF PAKISTAN WILL SUBMIT TO THE MEETING OF THE CONSORTIUM.  
UNITED NATIONS AID AND BILATERAL AID ARE COMPLEMENTARY  
AND BOTH ARE NEEDED TO FACE THE REQUIREMENTS OF THE  
REFUGEES SITUATION IN PAKISTAN.

END EXCERPTS.

S.	BUDGET FOR THE PERIOD TO 31 DECEMBER 1981			
-		REQUIREMENTS	OBLIGATIONS	
-		1981	AS OF	
-		(REVISED)	25-3-1981	SHORTFALL
1.	SUPPLEMENTARY FOOD	16,204,000	12,629,000	3,575,000
2.	STORAGE FACILITIES AND GRINDING OF WHEAT	1,361,839	677,495	684,344
3.	SHELTER	19,292,929	4,600,000	14,792,929
4.	HEALTH	7,867,465	3,725,886	3,783,615
5.	CLOTHING, SHOES AND QUILTS	13,022,424	3,977,172	9,045,252

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ROME FOR FODAS, AID FOR DEPUTY ADMINISTRATOR WHEELER

6. UTENSILS, STOVES AND FUEL	10,277,775	3,994,950	6,282,820
7. AGRICULTURE, RE- AFFORESTATION	1,751,342	521,513	929,829
8. WATER SUPPLY	3,162,945	1,069,665	2,093,277
9. VETERINARY SERVICES	1,070,980	955,955	893,925
10. INCOME-GENERATING AND SKILL TRAINING	1,375,296	633,020	745,106
11. EDUCATION	1,664,631	540,561	815,770
12. MOVEMENT OF REFUGEES	466,611	466,611	--

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13. VEHICLES 1,946,970 1,335,420 611,542

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14. LOGISTIC SUPPORT	7,578,788	3,787,880	3,787,878
15. MULTI-PURPOSE ASSISTANCE	7,800,000	---	7,800,000
16. PROGRAMME SUPPORT	3,440,000	2,082,800	947,800
TOTAL:	97,991,878	41,503,903	36,467,978

FURTHER BASIC FOOD CONSISTING OF 94,382 TONS WHEAT,  
16,236 TONS EDIBLE OIL, AND 8,484 TONS DRIED SKINNED MILK  
IS REQUIRED FOR 1981 AT A TOTAL ESTIMATED VALUE OF  
USDOLS 49.63 MILLION. HELMAN

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